

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-05 H-01  
INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15 EB-08  
TRSE-00 NSCE-00 SSO-00 IC AE-00 INRE-00 ACDA-12  
HA-05 /088 W

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O P 131452Z JUL 78  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 0201  
USMISSION GENEVA IMMEDIATE  
INFO AMEMBASSY BERLIN  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY MOSCOW PRIORITY  
AMEMBASSY PARIS PRIORITY  
USMISSION USNATO PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 BONN 12835

GENEVA FOR SECRETARY'S PARTY

E.O. 11652: GDS  
TAGS: PGOV, BQG  
SUBJECT: TOP-LEVEL FRG MEETING DECIDES SEVERAL NEGOTIATING POSITIONS FOR INNER-GERMAN TALKS

REF: BONN 12487

BEGIN SUMMARY. AT A JULY 11 MEETING, THE CHANCELLOR AND THE FRG FEDERAL MINISTERS COMPETENT FOR THE VARIOUS FRG-GDR NEGOTIATIONS CURRENTLY UNDERWAY

DECIDED SEVERAL QUESTIONS CONCERNING FRG POSITIONS. AMONG THOSE DECISIONS WAS AGREEMENT TO NEGOTIATE THE NORTHERN ROUTE FOR THE BERLIN-HAMBURG AUTOBAHN AND TO DISCUSS FRG PARTICIPATION IN THE REPAIR OF THE WORST SEGMENTS OF THE INNER-GERMAN WATERWAYS.  
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THEY ALSO AGREED TO THE "SMALL SOLUTION" FOR THE WARTHA-HERLESHAUSEN BORDER CHECKPOINT AND TO LINK TALKS ON HUMANITARIAN IMPROVEMENTS TO THE NEGOTIATIONS ON OTHER SUBJECTS.

STATE SECRETARY GAUS, THE FRG NEGOTIATOR, BELIEVES THAT THE TALKS WILL BE FAR ENOUGH ALONG BY AUGUST

SO AS TO MAKE NECESSARY ALLIED DECISIONS ON SEVERAL LEGAL QUESTIONS INVOLVING STATUS. FOR NOW, THE FRG HAS ASKED ONLY THAT THE ALLIES REVISE THEIR 1975 MANDATE TO THE SENAT TO ALLOW FOR ACTUAL NEGOTIATIONS BETWEEN THE SENAT AND THE GDR ON "TECHNICAL AND FINANCIAL ASPECTS" OF THE TELTOW CANAL. END SUMMARY

1. AT THE JULY 12 BONN GROUP MEETING, THE FRG REP (VON RICHTHOFEN) REPORTED ON THE RESULTS OF A JULY 11 MEETING OF CHANCELLOR SCHMIDT, FEDERAL MINISTERS, AND OTHER FRG OFFICIALS COMPETENT FOR THE ISSUES NOW BEING NEGOTIATED BETWEEN THE FRG AND THE GDR. THEY DECIDED SEVERAL POINTS CONCERNING FRG POSITIONS IN THOSE TALKS.

2. BERLIN-HAMBURG AUTOBAHN. VON RICHTHOFEN SAID THE OFFICIALS DECIDED IN FAVOR OF THE "NORTHERN ROUTE" FOR THE NEW AUTOBAHN. THEY ALSO AGREED TO TELL THE GDR THAT THE FRG WAS PREPARED TO NEGOTIATE IN 1980 ON THE CONSTRUCTION OF A SPUR FROM THE NEW AUTOBAHN TO LOWER SAXONY. UNTIL THEN, HOWEVER, THE FRG WOULD NOT RAISE WITH THE GDR THE QUESTION OF WHERE SUCH A SPUR WOULD CROSS THE ELBE RIVER, IN ORDER TO AVOID REOPENING THE DISPUTE OVER THE COURSE OF THE INNER-GERMAN BORDER ALONG THAT RIVER. VON RICHTHOFEN SAID THAT THE FRG WOULD ISSUE A "DECLARATION OF INTENT" CONFIDENTIAL

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ON THE SPUR, JUST AS IT DID FOR THE AUTOBAHN ITSELF IN 1975.

3. INNER-GERMAN WATERWAYS. THE MEETING GAVE STATE SECRETARY GAUS A MANDATE, WHICH HE HAD NOT HAD BEFORE, TO NEGOTIATE ON THIS SUBJECT, BUT ONLY FOR THE REPAIR OF THE WORST PORTIONS OF THE WATERWAYS. HE WAS ALSO AUTHORIZED TO BREACH THE POSSIBILITY OF NEGOTIATIONS ON A "GREAT SOLUTION" SOMETIME IN THE 1980'S. VON RICHTHOFEN SAID THAT SUCH A PROJECT, INVOLVING A MAJOR RENOVATION AND EXPANSION OF THE NETWORK, WOULD ONLY MAKE SENSE IF A CANAL BRIDGE WERE BUILT ACROSS THE ELBE. THIS WOULD ALLEVIATE THE PROBLEMS CAUSED IN THE SUMMER MONTHS WHEN THE ELBE'S WATER LEVEL WAS OFTEN PROHIBITIVELY LOW.

4. TELTOW CANAL. IT WAS AGREED THAT GAUS SHOULD CONTINUE DISCUSSIONS WITH THE GDR DESIGNED TO GIVE AN ADEQUATE FRG "COVER" TO SUBSEQUENT TALKS BETWEEN THE GDR AND THE BERLIN SENAT.

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 12835

5. WARTHA-HERLESHAUSEN BORDER CHECKPOINT. THE MEETING AGREED THAT GAUS SHOULD NEGOTIATE THE "SMALL SOLUTION," NOT THE LARGER PROJECT INVOLVING A WIDENING OF THE ROAD ALL THE WAY TO THE EISENACH ENTRANCE. THE GDR WAS SIMPLY DEMANDING TOO MUCH MONEY FOR THIS SO-CALLED "GREAT SOLUTION," TO THE AUTOBAHN. IF INNER-GERMAN NEGOTIATIONS AS A WHOLE FARED WELL, HOWEVER, GAUS WAS AUTHORIZED TO SOUND OUT GDR CONDITIONS FOR THE "GREAT SOLUTION" FOR POSSIBLE NEGOTIATION AT A LATER DATE.

6. AT THIS POINT VON RICHTHOFEN COMMENTED THAT IT HAD BEEN THE CONSENSUS OF THE MEETING THAT NO GDR OFFER, SUCH AS THE "GREAT SOLUTION," SHOULD BE REJECTED FORMALLY, EVEN IF THE FRG DID NOT VIEW IT  
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AS WORTH PURSUING. SHOULD THE FRG CHANGE ITS OPINION ABOUT SUCH PROJECTS OR IDEAS IN THE FUTURE, THE GDR MIGHT REFUSE TO NEGOTIATE ON THE GROUNDS THAT THE FRG ITSELF HAD BLOCKED TALKS ON THEM. IN OTHER WORDS, VON RICHTHOFEN SAID, THE FRG WISHED TO KEEP OPEN AS

MANY OPTIONS AS POSSIBLE.

7. NON-COMMERCIAL PAYMENTS. IT WAS AGREED THAT GAUS SHOULD NEGOTIATE AND CONCLUDE AN AGREEMENT INVOLVING A LIMITED AMOUNT OF FUNDS, PROBABLY AROUND 50 MILLION DM, AS ALREADY DISCUSSED BY GAUS AND GDR DEPUTY FOREIGN MINISTER NIER.

8. TRANSIT LUMP-SUM PAYMENT. GAUS WAS GIVEN A MANDATE TO REACH AGREEMENT IN 1979, ALTHOUGH IT WAS NOT NECESSARY TO LINK IT WITH THE OTHER ITEMS IN THE FRG NEGOTIATING PACKAGE. GAUS WAS ALSO INSTRUCTED TO NEGOTIATE ON THE FRG RESERVATION, PLACED ON ABOUT 40 MILLION DM OF THE MOST RECENT PAYMENT, AS A RESULT OF COUNTING SYSTEM DISCREPANCIES BETWEEN THE FRG AND GDR. THE FRG HOPED TO HAVE THE GDR REVISE ITS COUNTING SYSTEM TO CONFORM MORE CLOSELY TO THE FRG'S.

9. HUMANITARIAN IMPROVEMENTS. THE OFFICIALS AGREED

THAT THESE ISSUES SHOULD BE LINKED TO THE FRG'S OVERALL NEGOTIATING PACKAGE.

10. PROCEDURES. IT WAS AGREED THAT FOR NOW GAUS SHOULD CONTINUE NEGOTIATING ALL SUBJECTS WITH NIER WITHOUT DELEGATING THEM. AS SOON AS POSSIBLE, CONFIDENTIAL

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HOWEVER, THE INDIVIDUAL TOPICS, INCLUDING HUMANITARIAN IMPROVEMENTS, SHOULD BE DELEGATED TO NEGOTIATING TEAMS, IN ORDER TO REINFORCE THE CONCEPT OF AN OVERALL NEGOTIATING PACKAGE.

11. VON RICHTHOFEN SAID GAUS HAD ASKED THAT THE ALLIES BE KEPT CURRENT ON ALL THE NEGOTIATIONS. GAUS NEXT MET WITH NIER ON AUGUST 3, AND HE EXPECTED THAT SOON AFTER THE FRG WOULD URGENTLY NEED TO DISCUSS VARIOUS LEGAL QUESTIONS WITH THE ALLIES. HE HOPED THAT AT THE TIME THE ALLIES WOULD BE PREPARED TO DECIDE THE ISSUES QUICKLY.

12. VON RICHTHOFEN SAID THAT THERE WAS ONE LEGAL

POINT, HOWEVER, WHICH NEEDED TO BE DONE VERY SOON.  
THE ALLIES' 1975 MANDATE TO THE SENAT TO CONDUCT  
SOUNDINGS ON TECHNICAL AND FINANCIAL QUESTIONS WITH  
THE GDR CONCERNING THE TELTOW CANAL HAD TO BE  
REVISED TO ALLOW ACTUAL NEGOTIATION ON THESE ASPECTS.  
FOR NOW, HE REITERATED, GAUS WOULD SEEK TO PROVIDE  
AS MUCH FRG "COVER" AS POSSIBLE FOR THE SENAT-GDR  
TALKS.

13. VON RICHTHOFEN SAID THAT THE FRG WOULD ALSO ASK  
THE ALLIES IN THE BONN GROUP SOON, PROBABLY BEFORE  
AUGUST 3, FOR THEIR VIEWS OF WHAT WAS POSSIBLE AND  
WHAT WAS NECESSARY IN THE WAY OF FORMALIZING AN AGREE-  
MENT ON THE TELTOW CANAL.

14. COMMENT: WE ASSUME THE MISSIONS IN BERLIN WILL  
BE DISCUSSING THE QUESTION OF THE TELTOW CANAL AMONG  
THEMSELVES AND WITH THE SENAT AND WOULD APPRECIATE  
ANY RELEVANT INFORMTION ON SUCH DISCUSSIONS. STOESSEL

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## Message Attributes

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